

DEPARTMENT OF AGRICULTURE AND FARM CREDIT
ADMINISTRATION APPROPRIATION BILL, 1957

MAY 25, 1956.—Ordered to be printed

Mr. WHITTEN, from the committee of conference, submitted the
following

CONFERENCE REPORT

[To accompany H. R. 11177]

The committee of conference on the disagreeing votes of the two Houses on the amendments of the Senate to the bill (H. R. 11177) making appropriations for the Department of Agriculture and Farm Credit Administration for the fiscal year ending June 30, 1957, and for other purposes, having met, after full and free conference, have agreed to recommend and do recommend to their respective Houses as follows:

That the Senate recede from its amendments numbered 1, 7, 8, 12, 19, 20, and 22.

That the House recede from its disagreement to the amendments of the Senate numbered 9, 14, 15, 17, 21, 23, 24, 25, 26, 27, 30, and 36, and agree to the same.

Amendment numbered 2:

That the House recede from its disagreement to the amendment of the Senate numbered 2, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$1,850,000; and the Senate agree to the same.

Amendment numbered 3:

That the House recede from its disagreement to the amendment of the Senate numbered 3, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$26,294,000; and the Senate agree to the same.

Amendment numbered 4:

That the House recede from its disagreement to the amendment of the Senate numbered 4, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$4,400,000; and the Senate agree to the same.

Amendment numbered 6:

That the House recede from its disagreement to the amendment of the Senate numbered 6, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$15,650,000; and the Senate agree to the same.

Amendment numbered 10:

That the House recede from its disagreement to the amendment of the Senate numbered 10, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$48,370,000; and the Senate agree to the same.

Amendment numbered 11:

That the House recede from its disagreement to the amendment of the Senate numbered 11, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$49,865,000; and the Senate agree to the same.

Amendment numbered 13:

That the House recede from its disagreement to the amendment of the Senate numbered 13, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$227,500,000; and the Senate agree to the same.

Amendment numbered 16:

That the House recede from its disagreement to the amendment of the Senate numbered 16, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$13,200,000; and the Senate agree to the same.

Amendment numbered 18:

That the House recede from its disagreement to the amendment of the Senate numbered 18, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$1,160,000; and the Senate agree to the same.

Amendment numbered 28:

That the House recede from its disagreement to the amendment of the Senate numbered 28, and agree to the same with an amendment as follows:

In lieu of the matter stricken out and inserted by said amendment insert \$214,000,000, of which not to exceed \$25,000,000 shall be placed in reserve to be borrowed under the same terms and conditions to the

extent that such amount is required during the fiscal year 1957 under the then existing conditions for the expeditious and orderly development of the rural electrification program; and rural telephone program, \$100,000,000, of which not to exceed \$20,000,000 shall be placed in reserve to be borrowed under the same terms and conditions to the extent that such amount is required during the fiscal year 1957 under the then existing conditions for the expeditious and orderly development of the rural telephone program ; and the Senate agree to the same.

Amendment numbered 29:

That the House recede from its disagreement to the amendment of the Senate numbered 29, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$8,600,000; and the Senate agree to the same.

Amendment numbered 31:

That the House recede from its disagreement to the amendment of the Senate numbered 31, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$165,000,000; and the Senate agree to the same.

Amendment numbered 32:

That the House recede from its disagreement to the amendment of the Senate numbered 32, and agree to the same with an amendment as follows:

In lieu of the matter stricken out and inserted by said amendment insert \$5,500,000; and an additional amount not to exceed \$15,000,000 may be borrowed under the same terms and conditions to the extent that such additional amount is required during fiscal year 1957 under the then existing conditions for the expeditious and orderly conduct of the loan program under Title II of the Bankhead-Jones Farm Tenant Act, as amended; and the Senate agree to the same.

Amendment numbered 33:

That the House recede from its disagreement to the amendment of the Senate numbered 33, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$26,750,000; and the Senate agree to the same.

Amendment numbered 34:

That the House recede from its disagreement to the amendment of the Senate numbered 34, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$2,740,000; and the Senate agree to the same.

Amendment numbered 35:

That the House recede from its disagreement to the amendment of the Senate numbered 35, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$735,000; and the Senate agree to the same.

The committee of conference report in disagreement amendment numbered 5.

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WALT HORAN,
C. W. VURSELL,
JOHN TABER,

Managers on the Part of the House.

RICHARD B. RUSSELL,
CARL HAYDEN,
LISTER HILL,
A. WILLIS ROBERTSON,
ALLEN J. ELLENDER,
MILTON R. YOUNG,
JOE MCCARTHY,
KARL E. MUNDT,

Managers on the Part of the Senate.

STATEMENT OF THE MANAGERS ON THE PART OF THE HOUSE

The managers on the part of the House at the conference on the disagreeing votes of the two Houses on the amendments of the Senate to the bill (H. R. 11177) making appropriations for the Department of Agriculture and Farm Credit Administration for the fiscal year ending June 30, 1957, and for other purposes, submit the following statement in explanation of the effect of the action agreed upon and recommended in the accompanying conference report as to each of such amendments, namely:

DEPARTMENT OF AGRICULTURE

AGRICULTURAL RESEARCH SERVICE

Amendments Nos. 1 and 2—*Research*: Appropriate \$49,972,000 as proposed by the House instead of \$49,736,400 as proposed by the Senate, including \$1,850,000 for construction of buildings instead of \$1,300,000 as proposed by the House and \$1,900,000 as proposed by the Senate. The amount agreed to by the conferees includes an additional \$550,000 above the House allowance for the various construction programs, together with an additional \$50,000 for flax research, an additional \$39,400 for the Squaw-Butte Experiment Station, and an additional \$15,000 for research on mechanization of prune harvesting.

Amendments Nos. 3 and 4—*Plant and animal disease and pest control*: Appropriate \$26,294,000 instead of \$22,594,000 as proposed by the House and \$26,665,000 as proposed by the Senate, and provide \$4,400,000 for the contingency fund instead of \$1,500,000 as proposed by the House and \$4,465,000 as proposed by the Senate. The increase above the House figures includes the following: \$500,000 for gypsy moth control; \$300,000 for baggage inspection by the Customs Bureau; \$400,000 for expansion of Khapra beetle eradication work; \$2,175,000 for eradication work on Mediterranean fruitfly; and \$325,000 for survey and identification work on the burrowing nematode in Florida.

The conferees wish to fully endorse the statement in the House committee's report concerning the desirability and necessity of preventing travelers from leaving foreign ports with contaminated articles in their possession. Preembarkation inspection, together with adequate advance notice as to prohibited articles, should be undertaken to the fullest extent possible in carrying out the baggage-inspection program.

The amounts provided for the Mediterranean fruitfly, the gypsy moth and the burrowing nematode are made available with the expectation that the States will provide funds in an amount at least equal to that provided by the Federal Government.

Amendment No. 5: Reported in disagreement.

Amendment No. 6—*Meat Inspection*: Appropriates \$15,650,000 instead of \$15,500,000 as proposed by the House and \$15,745,000 as proposed by the Senate.

Amendments Nos. 7 and 8—*Payments to States, etc.*: Appropriate \$29,503,708 as proposed by the House instead of \$30,753,708 as proposed by the Senate. The conferees are in agreement with the long-range objective of a "two-to-one ratio" between the Department of Agriculture and the State experiment station research funds, subject to annual review by Congress.

Amendment No. 9—*Animal disease laboratory facilities*: Eliminates House proposal to appropriate \$10,000,000. The conferees agree that this item will again be considered when a final decision has been made as to the location of this facility. They are of the opinion that it should not be located at Beltsville, Md.

EXTENSION SERVICE

Amendments Nos. 10 and 11—*Payments to States, etc.*: Appropriate \$49,865,000 instead of \$49,615,000 as proposed by the House and \$50,115,000 as proposed by the Senate. The conferees believe that the increased amount should be used to strengthen existing activities of the Extension Service rather than to create a separate organization for work in low income areas.

Amendment No. 12—*Administration and coordination*: Appropriates \$2,000,000 as proposed by the House instead of \$2,035,000 as proposed by the Senate.

AGRICULTURAL CONSERVATION PROGRAM SERVICE

Amendment No. 13: Appropriates \$227,500,000 instead of \$217,500,000 as proposed by the House and \$250,000,000 as proposed by the Senate. The conferees have agreed on a program for 1956 of \$250,000,000, comprised of \$227,500,000 in the accompanying bill and the use of balances from the 1954 program.

The Department is urged to review and modify its requirements on conservation practices to encourage farmer participation, and to institute changes in practices to liberalize the program.

The balance from the 1954 program clearly indicates the need for the Department to revise its procedures in making and revising program fund allocations to counties to meet changes in local conditions, as well as to compensate farmers in counties where conservation practices have exceeded the amounts heretofore allowed.

The Department should correct such problems and use such carry-over funds as may be necessary to carry out in 1956 the full program of \$250,000,000 announced by the Congress.

Amendments Nos. 14 and 15: Authorize \$24,698,000 for administrative expenses as proposed by the Senate instead of \$24,500,000 as proposed by the House; and provide \$4,773,800 for Washington office and State administrative expenses as proposed by the Senate instead of \$4,600,000 as proposed by the House.

AGRICULTURAL MARKETING SERVICE

Amendment No. 16—*Marketing research and agricultural estimates*: Appropriates \$13,200,000 instead of \$13,000,000 as proposed by the House and \$13,265,000 as proposed by the Senate.

Amendment No. 17—*Marketing services*: Appropriates \$13,020,000 as proposed by the Senate instead of \$13,000,000 as proposed by the

House. The amount agreed to includes the two additional market news offices added by the Senate, as well as the locations set forth in the House report. The items added by the House are included in view of the strong local support as evidenced by the availability of matching funds from local sources.

Amendment No. 18—*Payments to states, etc.*: Appropriates \$1,160,000 instead of \$1,100,000 as proposed by the House and \$1,200,000 as proposed by the Senate.

FOREIGN AGRICULTURAL SERVICE

Amendment No. 19: Appropriates \$20,000 for representation allowances as proposed by the House instead of \$25,000 as proposed by the Senate.

Amendment No. 20: Deletes the Senate proposal to extend the use of representation allowances.

Amendment No. 21: Appropriates \$3,750,000 as proposed by the Senate instead of \$3,600,000 as proposed by the House.

Amendment No. 22: Restores House language earmarking funds for special studies of foreign agricultural production.

COMMODITY EXCHANGE AUTHORITY

Amendment No. 23: Appropriates \$787,400 as proposed by the Senate instead of \$780,000 as proposed by the House.

COMMODITY STABILIZATION SERVICE

Amendments Nos. 24 and 25—*Agricultural adjustment programs*: Appropriate \$41,200,000 as proposed by the Senate instead of \$41,000,000 as proposed by the House, and provide \$6,343,100 for administrative expenses as proposed by the Senate instead of \$6,000,000 as proposed by the House.

Amendments Nos. 26 and 27—*Sugar Act program*: Appropriate \$67,600,000 as proposed by the Senate instead of \$62,600,000 as proposed by the House, and authorize \$1,873,000 for administrative expenses as proposed by the Senate instead of \$1,700,000 as proposed by the House.

RURAL ELECTRIFICATION ADMINISTRATION

Amendment No. 28—*Loan authorizations*: Authorizes \$214,000,000 for the rural electrification program, of which \$25,000,000 is placed in reserve to meet unforeseen requirements, and provides \$100,000,000 for the rural telephone program of which \$20,000,000 is placed in a similar reserve.

Amendment No. 29—*Salaries and expenses*: Appropriates \$8,600,000 instead of \$8,500,000 as proposed by the House and \$8,700,000 as proposed by the Senate.

FARMERS' HOME ADMINISTRATION

Amendment No. 30—*Loan authorizations*: Authorizes \$24,000,000 for farm tenancy loans as proposed by the Senate instead of \$19,000,000 as proposed by the House.

Amendment No. 31—*Loan authorizations*: Authorizes \$165,000,000 for production and subsistence loans instead of \$140,000,000 as proposed by the House and \$180,000,000 as proposed by the Senate.

Amendment No. 32—*Loan authorizations*: Authorizes \$5,500,000,000 for soil and water conservation loans as proposed by the House instead of \$10,500,000,000 as proposed by the Senate, and provides an additional \$15,000,000 for production and subsistence loans to meet unforeseen requirements.

Amendment No. 33—*Salaries and expenses*: Appropriates \$26,750,000 instead of \$26,405,000 as proposed by the House and \$26,805,000 as proposed by the Senate.

OFFICE OF THE GENERAL COUNSEL

Amendment No. 34: Appropriates \$2,740,000 instead of \$2,700,000 as proposed by the House and \$2,762,700 as proposed by the Senate.

LIBRARY

Amendment No. 35: Appropriates \$735,000 instead of \$725,000 as proposed by the House and \$773,000 as proposed by the Senate.

GENERAL PROVISIONS

Amendment No. 36—*Section 501*: Provides that 622 of the 645 new motor vehicles to be purchased shall be for replacement, as proposed by the Senate.

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